

IDAHO ENGINEERING LABORATORY PROPOSED PLANS
PUBLIC MEETING and COMMENT SESSION

May 18, 1995

Moscow, Idaho

PRESENTATION NO. 1

Stationary Low-Power Reactor-1 and Boiling Water
Reactor Experiment-I Burial Site Investigations
and Track 1's

SPEAKERS:

Alan Jines, DOE Idaho
Jean Holdren, Lockheed Martin Idaho

PRESENTATION NO. 2

Central Facilities Area Landfills I, II
and III and Track 1's

SPEAKERS:

Alan Dudziak, DOE Idaho
Steve McCormick, Lockheed Martin Idaho

AGENCY REPRESENTATIVES:

Jean Underwood, Shawn Rosenberger - Idaho
Division of Environmental Quality

Howard Orlean - Environmental Protection Agency
Region 10 Office, Seattle, Washington

MODERATOR

Reuel Smith

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1 MOSCOW, IDAHO, MAY 18, 1995, 7:10 P.M.

2
3 MR. SMITH: We'd like to welcome you out
4 to this meeting tonight. We hope that you find this a
5 pleasurable experience. It's different, isn't it, to
6 meet in a mall? Do you know the reason why we're here
7 tonight is in response to the comments from citizens who
8 have attended meetings. They like this location. They
9 like the accessability to the general public and the
10 openness that it suggests.

11 On behalf of the Department of Energy,
12 Environmental Protection Agency, and the State of Idaho,
13 we welcome you, and we appreciate you coming ahead of
14 time and participating in that availability session. We
15 hope that it's helpful. That half hour before the
16 meeting is also done in response to a citizens' request,
17 so we want to give citizens credit for the ideas that
18 they've had to help make this a better process.

19 With respect to that, I'd like to just
20 make you aware of the fact that the INEL Community
21 Relations Plan, which really guides the activities
22 associated with public involvement in the cleanup
23 process, these have been released. We have copies on a
24 back table back here. Many of the ideas in here are the
25 result of a tremendous amount of input from citizens

1 from the Moscow area. And, Ken, you were involved in
2 this three years ago.

3 AUDIENCE MEMBER: Yeah, I remember that
4 meeting.

5 MR. SMITH: And we want to give you
6 credit for helping make this a successful document and
7 hope that you'll grab a copy. We've brought along with
8 us materials out there on the table in the hallway to
9 acquaint citizens with the amount of work that's been
10 done over the past year, and we -- this is an
11 opportunity to find out what's happened to those
12 projects that you've already commented on and find out
13 what their -- what the decision was and what stage of
14 action that it now is in.

15 Tonight we'll be talking about two
16 different topics. We have two presentations. The first
17 one will be about the Stationary Low-Power Reactor and
18 the Boiling Water Experiment Reactor investigations.
19 The second presentation will be on the Central
20 Facilities Area Landfills. Now, the format that we'd
21 like to use tonight is that we will have a presentation.
22 And while we're giving the presentation, if you have a
23 question that you'd like to ask, if something isn't very
24 clear, feel free to ask that and we'll take that during
25 the presentation.

1 We'll have time for a Question and Answer
2 Period, and then we will actually ask you if you have
3 comments you'd like to give for the record. There are
4 three or four opportunities and different ways of giving
5 comments tonight. One would be to the court reporter
6 during that portion of the meeting. We also have a
7 hand-held recorder if you'd like to leave a recorded
8 message. On the back of the proposed cleanup plans,
9 there is a business reply comment form, and that can be
10 sent in at any time during the comment period if you'd
11 like. It doesn't have to be turned in tonight unless
12 you'd like to.

13 The fourth way to comment is as listed in
14 the proposed plan. The INEL has now a 1-800 number and
15 that's the result of that -- one of those meetings that
16 we held, Ken, that you remember. You can call that
17 number and go to a recorder and leave a message, an
18 actual comment on these projects, and it will be
19 included in the transcripts of the activities during
20 this comment period. So we hope that that makes it
21 convenient.

22 So if you're aware of your associates or
23 friends that would like to comment, you might remind
24 them of those mechanisms to do that. I'd like to
25 introduce the presenters tonight for the first project

1 from the Department of Energy, Mr. Alan Jines, here, and
2 Jean Holdren from Lockheed Martin Idaho. And
3 representing the State of Idaho we have Jean Underwood
4 with us.

5 And at this time I'd just like to ask
6 generally if you'd like to make a statement about these
7 projects.

8 MS. UNDERWOOD: Sure. Good evening. I'm
9 the State's Waste area group manager for this project.
10 Tonight's information is going to be presented regarding
11 28 burial sites as well as several what we call Track 1
12 sites, and those will be defined for you later. The
13 State believes that Preferred Remedial Alternative as
14 identified in the proposed plan for those two reactors
15 sites is the best approach, as is the proposed No
16 Further Action for the ten Track 1 sites.

17 I'd like to mention too that EPA
18 representatives have been present at both the Idaho Falls
19 and Moscow -- or excuse me -- the Idaho Falls and Boise
20 session, and was unable to attend this evening, and
21 basically, you know, they've made a statement that's
22 very similar to mine in terms of indicating their
23 concurrence with the Preferred Alternative identified
24 for the site. And again, thank you for coming.

25 MR. SMITH: Thank you, Jean. In this

1 first project you'll hear language about two different
2 types of investigations, and we'll be discussing what we
3 call a Track 1 investigation and Remedial Investigation
4 Feasibility Studies. When the three agencies were
5 negotiating the agreement to clean up the INEL, they
6 established a pattern of investigations to streamline
7 the process to take advantage of existing information
8 and hopefully eliminate a lot of unnecessary work to get
9 to the heart of the problems. And they established a
10 hierarchy of investigations.

11 First off they started with preliminary
12 investigation. This -- the Track 1's consisted of doing
13 research reviews, written documents that already existed
14 on these projects. And if they could determine from
15 that that no contamination had been released, they would
16 declare it a No Action site. Or if they felt like there
17 was -- too many things were unknown about that project,
18 they would say we better go out and do some more
19 intensive investigation, send some people out in the
20 field to take samples, for instance, of water or soil,
21 and come up with some concrete information.

22 Based on the sampling information, then,
23 they could also say there was nothing there; therefore
24 we'd call that a No Action site. Or they could say we
25 better take another two years and study this problem,

1 and do some treatability studies to figure out how to
2 solve the contamination release. After the agencies do
3 those investigations, they come to a point in time where
4 a decision has to be made, and that's one of the reasons
5 why we're here tonight.

6 The agencies will present the findings of
7 their investigation. The public is involved in this
8 process, comments are taken for the record, and the
9 decision that is made is made by evaluating public
10 comment, evaluating the findings of the investigations,
11 and then determining whether an action needs to be taken
12 or not. So with that quick little overview about these
13 two types of investigation, I'd like to turn the time to
14 Alan Jines to walk us through this presentation.

15
16 PRESENTATION BY DOE IDAHO

17 MR. JINES: Thank you. Tonight I'll be
18 discussing the burial grounds for two reactors. The
19 first is the Stationary Low-Power Reactor, which we use
20 the acronym SL-1 for that reactor. The second is the
21 Borax 1 reactor burial ground. I'm going to show you
22 where they're at on the INEL. The SL-1 reactor burial
23 ground is located here. And this is Highway 20. And
24 the Borax-1 reactor burial ground is located here.

25 The Stationary Low-Power Reactor was a

1 small nuclear reactor that was constructed in the 1950s.
2 In 1961 as a result of an accident during a routine
3 maintenance operation, the reactor went critical. This
4 resulted in a steam explosion, the death of the three
5 operators on duty, and it ruptured the containment
6 vessel. After the fuel was removed from the reactor
7 core, the building was demolished and it was buried
8 right here, shown in this photograph. We've got a
9 schematic. This is the original location of the SL-1
10 burial ground, and that would be right here in this
11 photograph.

12 And if you go down this road -- it's
13 about 1,800 feet -- you travel along here to the actual
14 burial ground which is shown in the inset. Unfortunately,
15 we didn't have one photograph to show the whole thing.
16 This is Southern Butte, so you're actually looking south,
17 if that helps you get oriented on the site. During the
18 demolition operation of the SL-1 reactor building, the
19 soils around the reactor were contaminated with
20 radioactive materials, so the soils were also scraped up.
21 So we had soils and gravels scraped up and they were also
22 placed in the SL-1 burial ground.

23 While they were being placed in the
24 burial ground we had radionuclides, low levels of
25 radionuclides, that spread into the area surrounding the

1 burial ground. So today we have this four-acre burial
2 ground made up of three excavations, each 4- to 500 feet
3 long. And then we have an area that's 37 acres where we
4 have low levels of contamination on the surface soil.

5 The Borax-1 was another experimental
6 reactor. It was constructed in 1953. In 1954 at the
7 end of its design life it was intentionally destroyed by
8 allowing the nuclear reaction to proceed until the --
9 another steam explosion ruptured the vessel. In this
10 case it contaminated the reactor building itself, the
11 foundation where the core of the reactor was, and it
12 contaminated the soils around the reactor.

13 I have a schematic of this site as well.
14 This is the actual foundation, and we have a fenced area
15 which we refer to as the burial site. It's only about a
16 fifth of an acre in size. When we went to clean up this
17 mess after the explosion, the reactor building was
18 pressed into the foundation and clean soils were placed
19 over the foundation, and this is the way the site looks
20 today. There's actually an elevation change of four to
21 five feet. There's actually a mound there, but you
22 can't see it very well in this photograph.

23 After removing the debris that was spread
24 as a result of the explosion and the hot particles that
25 could be found, a six-inch gravel layer was laid over

1 this area to decrease the levels of radiation coming up
2 from the ground which had become contaminated. Since
3 both of these sites involved radiologically contaminated
4 debris, we decided that we could save time and money by
5 combining them and investigating them together in
6 considering the different remedial alternatives only
7 once.

8 The remedial investigation consisted of
9 determining the contaminants that were in the burial
10 ground and the risk that they might pose to human health
11 and the environment. After reviewing the available
12 record, the three agencies decided that no sampling
13 would be performed. This was because we had an accurate
14 record of the loads in the cores of each of the
15 reactors, and because it's difficult to obtain useful
16 sampling data from a burial ground.

17 Using the known load in each of the
18 reactor cores, the operating histories and computer
19 models, we estimated the contaminants contained in each
20 of the burial grounds. The primary difference between
21 the two is that at the Borax-1 we have quite a bit of
22 uranium-235, and at the SL-1 we have a much smaller
23 quantity, and this is also significant because
24 uranium-235 is a hazardous radionuclide that decays away
25 very slowly, lasts a long time, whereas most of the

1 other radionuclides decay away much sooner.

2 Jean Holdren is the primary author of the
3 remedial investigation report and also the risk
4 assessment report, and she's here to discuss her
5 findings.

6

7 PRESENTATION BY LOCKHEED MARTIN IDAHO

8 MS. HOLDREN: The risk assessment
9 examines the danger a person encounters by living or
10 working on a site. We performed what's known as a
11 baseline risk assessment, meaning that we examined the
12 risk that may exist in the event that no remediation
13 were performed. An exposure scenario is a description
14 of how a person working or living on a site can come in
15 contact with a contaminant. Ten exposure scenarios were
16 examined for each of these two burial grounds
17 representing three time frames: today, 30 years in the
18 future, and a hundred years in the future. For today's
19 discussion we chose one scenario from each of those time
20 frames to present to you today: a current worker, a
21 resident living on the site 30 years from now, and a
22 farmer working the site a hundred years from now.

23 How a person may actually receive
24 exposure to a contaminant is called an exposure pathway.
25 Of the exposure pathways possible, direct exposure to

1 ionizing radiation and inhalation and ingestion of
2 contaminated materials were judged appropriate for the
3 conditions at these burial grounds. These exposure
4 pathways were assessed for each of the scenarios.

5 The current occupational scenario
6 represents a worker out on the site for a maximum two
7 weeks a year performing monitoring, fence maintenance
8 and observations. The exposure pathways for this
9 scenario are direct exposure to ionizing radiation, soil
10 ingestion, and inhalation of dust. The scenario 30
11 years in the future represents a resident building a
12 home on the site and living there for 30 years.
13 Residential groundwater ingestion was added to the list
14 of exposure pathways. Note that for both of these
15 exposure scenarios, we incorporated the assumption that
16 the person is directly exposed to the waste.

17 In reality, at least two feet of soil
18 cover exists over both of these burial grounds. A
19 worker on either site today is shielded from exposure of
20 radiation by this soil cover and is protected by very
21 strict safety precautions. However, for risk assessment
22 purposes we assumed that there was no shielding, that
23 there was no soil cover. The scenario 100 years in the
24 future models a subsistence farmer living on the site
25 for 30 years raising crops and livestock and consuming

1 what is produced. Ingestion of plants, meat, and milk
2 were added to the exposure pathways. Exposure to
3 ionizing radiation and soil ingestion were the primary
4 and secondary exposure pathways. This was determined by
5 estimating the risks and then comparing them to the
6 acceptable risk range.

7 The Environmental Protection Agency
8 established risk guidelines to help us make remediation
9 decisions and to define the excess cancer risk
10 associated with the site. Each of us is already at risk
11 for getting cancer. In fact, about one in four of us
12 will eventually suffer from some form of cancer, but
13 what we call excess cancer risks are those over and
14 above the standard risk of getting cancer.

15 The EPA defined the acceptable risk range
16 at between one in 10,000 and one in one million. We use
17 a range because estimations of risk is not exact. And
18 when we say that one person in one million might get
19 cancer, what we really mean is that there's a
20 probability that one person out of a group of one
21 million people could get cancer as a result of exposure
22 to radionuclides at one of these burial grounds. This
23 one person in a million would be in addition to the one
24 in four already expected to get cancer for some other
25 reason.

1 Excess risks were estimated for all the
2 scenarios and compared to this risk range. The baseline
3 risk assessment focused on cancer risks because all of
4 the contaminants at both burial grounds are radionuclides.
5 For radionuclides the risk of getting cancer far outweighs
6 the chemical hazard. Chemical toxicity was considered but
7 not found to be a significant component of the total risk
8 at either site. Of all the exposure pathways assessed,
9 the exposures to ionizing radiation has the highest risk
10 in each of the ten scenarios that we examined. Soil
11 ingestion was identified as a secondary exposure pathway
12 for some scenarios but at much lower risk levels.

13 There were no other exposure pathways in
14 any scenario with excess cancer risk greater than EPA's
15 acceptable range. In particular, risk due to
16 groundwater ingestion is not a driver at either site
17 because the aquifer will not be significantly impacted
18 by contaminants from either burial ground. In fact,
19 modeled estimates indicate a maximum cancer risk at SL-1
20 right at the bottom of EPA's acceptable risk range here
21 at one in a million; and at Borax-1 risk via groundwater
22 ingestion is at three in a million, slightly above
23 bottom of the range. Cesium-137 and strontium-90 were
24 identified as the current primary risk drivers, with
25 uranium-235 becoming a component of the risk that grows

1 in importance as the cesium and strontium decay away.

2 As Alan already mentioned, the uranium-235
3 is particularly significant for SL-1. Estimates of excess
4 cancer risks are unacceptably high for all exposure
5 scenarios. For the resident living on the site 30 years
6 in the future, if no remediation is performed at SL-1,
7 then the total risk of cancer is about five in ten. This
8 means that one out of every two people living on the site
9 could get cancer as a result of the exposure to
10 contaminants at SL-1.

11 The risks are somewhat less but still
12 unacceptably high for the other scenarios. Similarly,
13 if Borax-1 is not remediated, then about three of every
14 100 people could suffer from radiation-induced cancer.
15 Total excess risk for the other scenarios are less but
16 still unacceptably high. However, these risks are
17 changing with time. Cesium-137 is the primary risk
18 driver, and cesium-137 has a very short half-life -- the
19 time it takes for half of the radionuclides to decay
20 away -- of only about 30 years.

21 Because of this short half-life, the risk
22 from cesium-137 will decrease appreciably over the
23 course of the next few hundred years. At SL-1, excess
24 risk due to cesium-137 will fall into the EPA's
25 acceptable risk range in about 400 years and will

1 continue to decrease thereafter. Total excess risk will
2 level off just above the bottom of the acceptable risk
3 range, at three in a million, in about 650 years, where
4 it will then remain due to the presence of uranium-235.

5 At Borax-1, excess risk due to cesium-137
6 will approach EPA's acceptable risk range in about 320
7 years. Prior to that time, however, the risk will
8 become dominated by the presence of uranium-235, so the
9 total excess risks will level off just above the EPA's
10 acceptable range at two in 10,000. And there it will
11 remain.

12 As these figures demonstrate, remediation
13 must be effective for a minimum of 400 years at SL-1 and
14 320 years at Borax-1 in order to control excess cancer
15 risk from cesium-137. Alan will now come back up and
16 discuss with you the remedial alternatives that were
17 considered to address these risks.

18 MR. JINES: A feasibility study is what
19 we refer to -- is a study that we use to explore the
20 range of alternatives that we might take to remediate a
21 site, the fixes there are. That's what's normally
22 performed. In this case we performed what we refer to
23 as a Focus Feasibility Study. What we did is we only
24 looked at alternatives which had been selected as the
25 remediation alternative for other similar sites. So if

1 it hadn't been used before, we didn't consider it. We
2 just looked at -- if it's worked before, we'll consider
3 it. And if it had never been chosen as the solution
4 before, we didn't consider it. The reason we did this
5 was because it would streamline our investigation, it
6 would reduce costs, and it would allow us to get to this
7 stage in the remediation process sooner.

8 The four alternatives that we considered
9 were the No Action Alternative, which we're required by
10 law to consider; the Institutional Control Alternative.
11 Institutional Controls would consist of taking steps to
12 prohibit people from actually going out on the burial
13 grounds, so fences, rules -- you can't go out there --
14 and inhibit the exposure that way.

15 We considered containment as if by a cap
16 or a barrier and then excavation and removal of the
17 contaminated materials. In order to select between
18 these four alternatives, we compared them to these
19 evaluation criteria, all except for this last one. The
20 public acceptance portion is what we're determining now
21 and that will be based on your comments and any other
22 comments received during the comment period. When we
23 performed this comparison, the Institutional Control
24 Alternative dropped out because it didn't meet the test
25 for long-term effectiveness. Whatever we do has to be

1 in place for 320 years for the Borax or a minimum of 400
2 years for the SL-1. That leaves three alternatives to
3 explore further, the first of which is the No Action
4 Alternative.

5 Under this alternative the waste would
6 remain in place. We would drill monitoring wells so
7 that we can monitor the aquifer for radionuclides. The
8 cost that we figured is \$1.1 million for the SL-1 and
9 \$1.4 million for the Borax-1. And that's based on the
10 cost to perform monitoring for 30 years, and the cost to
11 drill the wells. The second alternative, which is the
12 Preferred Alternative, is containment by capping. And
13 this cap would consist of natural materials. It would
14 have several layers. There would be sand layers, gravel
15 layers, and cobble layers. And the primary purpose of
16 the cap is to prevent people from being exposed to the
17 ionizing radiation. As Jean discussed, that's our
18 primary driver -- direct exposure to the contamination.

19 Now, the cap would be effective not only
20 because of its thickness but because of the components
21 it would inhibit intrusion by ants, mice, mammals and
22 coyotes that might burrow into the waste and bring it to
23 the surface and thus bring about exposure again. It
24 will inhibit wind and water erosion, and it will inhibit
25 the ability of plants to send their roots down into the

1 contaminated waste and draw some of the radionuclides up
2 into their foliage.

3 The waste would remain in place, of
4 course. We would perform the same long-term monitoring.
5 The cost for the SL-1 would be \$3.8 to \$8.8 million, and
6 for the Borax it would be \$2.3 to \$4.7 million. Yes?

7 AUDIENCE MEMBER: Why the difference
8 between those two?

9 MR. JINES: The primary reason that we
10 have a difference -- oh, between the two sites?

11 AUDIENCE MEMBER: Yes

12 MR. JINES: I'm sorry. Because the SL-1
13 is a four-acre site, and the Borax-1 is one-fifth of an
14 acre. That's the reason for the difference. And we
15 have a cost range because of these contaminated soils
16 that we discussed before for both of those sites. The
17 caps would be designed to just fit over the burial
18 ground. Now, if when we begin the actual design of the
19 cap and we go out and we do sampling, we find that these
20 contaminated soils are so hot that they present a risk,
21 that we'll consolodate those materials, scrape them up,
22 and we'll put them underneath the cap and that will
23 increase the size of the cap.

24 If all the materials turn out to be so
25 hot we have to scrape them up, we'll end up at the upper

1 end of the cost range. If none of the materials have to
2 be scraped up, we'll end up at the lower end of the cost
3 range. It's the same situation for the SL-1.

4 The third alternative that we considered
5 is excavation and removal. For this alternative we
6 would actually construct a building over each of the
7 sites so that when we were doing the excavation, no
8 wind-blown contamination could get out into the
9 atmosphere. We would use conventional excavation to go
10 in, excavate the sites, haul the debris to the
11 Radioactive Waste Management Complex, which is a low
12 level waste burial ground on the INEL. We would
13 backfill each of the sites with clean soil, we would
14 reseed, and we'd have a clean closure.

15 The estimated cost of the SL-1 is \$68.9
16 to \$201 million, and for the Borax-1 it's \$8.4 to \$20.5
17 million. And that cost range is caused by the same
18 contaminated soils around your site. Only in this case
19 you scrape up the soil and haul them to the Radioactive
20 Waste Management Complex for reburial. And again, if we
21 have to do them all, we're at the upper end of the cost
22 range.

23 The advantages of the Preferred
24 Alternative -- the primary reason we like it is it
25 protects -- it reduces the risks to protect human health

1 and the environment. The second big driver is that it
2 protects workers and the public during the remedial
3 action. Now, keep in mind that we currently have a two-
4 foot soil layer over each of the burial sites in place
5 there. That actually reduces the radiation levels to
6 background for the SL-1 and very near background for
7 Borax-1.

8 If we were to excavate these sites, we
9 would have exposure to the workers, direct exposure to
10 the ionizing radiation. And we see that as one of the
11 big hitters to differentiate between the Preferred
12 Alternative and the Excavation and Removal Alternative.
13 The Preferred Alternative would inhibit the migration of
14 the contaminants and it will provide a long-term
15 barrier.

16 Now, for the Borax, there's one --
17 there's a negative I want to explain. When you design a
18 cap, you have to assume a design life. Say, okay, from
19 the Borax we're going to design that for 320 years.
20 Well, for design purposes you assume that after 320
21 years, the cap fails and essentially goes away and for
22 the Borax we get a lot of decay occurring during that
23 320 years, but we still end up with a risk of two in
24 10,000 for anybody that chose to live on top of the
25 site. So 320 years from now that risk of two in 10,000

1 could return. Did you have a question?

2 MR. SMITH: Would you mention why -- what
3 it is that's causing that risk at Borax?

4 MR. JINES: It's the uranium-235. It's
5 that long-lived radionuclide. Yet risk is low compared
6 to the others, but it's persistent. The Track 1 process
7 is a process that the Department of Energy uses to
8 assess sites to determine if we're going to take a
9 removal action, or do more investigation, or take No
10 Further Action. In this proposed plan that you have, we
11 have included ten Track 1s for which the agencies have
12 all recommended that No Further Action will be taken.

13 Seven of these sites are located in the
14 Power Burst Site, which is located just above the SL-1
15 reactor. And three of these sites are located in the
16 Auxillary Reactor Area, which is the same as the SL-1
17 reactor area. For each of these sites we have either
18 found contamination or very low levels of contamination.
19 And the contamination we found has been so low that it
20 doesn't pose an unacceptable risk to human health and
21 the environment.

22 It's for these reasons that the agencies
23 have recommended that No Further Action be taken on any
24 of these ten Track 1 sites.

25 MR. SMITH: Okay. That represents the

1 body of the presentation. Now we'd like to just have
2 some dialogue with you to clarify anything that may
3 remain unanswered, you know, in your mind, raise any
4 questions you have with any of these projects. We can
5 talk about the Track 1s or the three alternatives, you
6 know -- anything that you'd like to go into in detail,
7 the idea being that in a few minutes we'll have a
8 comment session and ask those that would like to give a
9 comment for the record to give their comments. So if
10 you want to explore some idea now that you might reflect
11 in your comment, we'd be glad to talk to you about those
12 things. Ken?

13

14 Q/A AND PUBLIC COMMENT SESSION

15 AUDIENCE MEMBER: I have a question on
16 this capping process. I think you mentioned that you
17 didn't consider any processes that hadn't already been
18 tested.

19 MR. JINES: We didn't consider any
20 processes that hadn't been selected before for similar
21 sites.

22 AUDIENCE MEMBER: Has the capping
23 process, then, been selected before?

24 MR. JINES: Yes, it has. It's been
25 selected on several other sites.

1 AUDIENCE MEMBER: But it hasn't been
2 tested 320 years, though.

3 MR. JINES: That's correct. No question
4 about it.

5 AUDIENCE MEMBER: Just what is the cap
6 that's going to last for 320 years?

7 MR. JINES: The cap will be constructed
8 of natural materials, nothing man-made. So it will have
9 sand layers; it will have a gravel layer, and it will
10 have on top -- that will be basalt, large chunks of
11 basalt so that it won't be blown away and it won't be
12 washed away. And the basalt will inhibit what we refer
13 to as the inadvertant intruder, which is just a person
14 that's out looking for a place to play, basically. They
15 don't see the signs; they don't recognize they're on a
16 burial site and they want to dig a hole. So the basalt
17 will be there to deter that.

18 So the cap will be on the order of four
19 to eight feet, and because it will be constructed out of
20 natural materials, that's the cost.

21 AUDIENCE MEMBER: You mentioned
22 controlling rodent and insect activity and that sort of
23 thing. How are you going to see them well enough to
24 prevent rodents? They can get down between the rocks
25 and go through sand. Will you have it fortified or

1 something like that?

2 MR. JINES: You're right. No. We're
3 doing a lot of research at the INEL right now -- it's
4 very interesting, as a matter of fact -- where we've
5 taken different natural materials like sands and gravels
6 and we're determining the ability of the mice -- and in
7 this case it's actually a deer mouse. Deer mice at the
8 INEL burrow up to 10 feet, and so we've taken layers of
9 materials and we mark them with dyes, just spray a dye
10 on the materials, and we watch the mouse and we watch
11 what he brings up to the surface. And when the colors
12 change, we know how deep he's gotten, and the mice can't
13 penetrate gravel layers, or rather they choose not to.
14 They can't penetrate gravel layers. So that's the
15 purpose of the gravel layer.

16 And the ants won't penetrate a sand
17 layer, and that's the purpose of the sand layer. And
18 the plants typically won't penetrate a gravel layer
19 unless there's a driver for them to do it, so it really
20 inhibits the plant intrusion. So that's the purpose of
21 the different layers. And then the larger basalt is
22 there because we do have coyotes, and they will burrow
23 into the sides of hills and they're intended to be large
24 enough that a coyote wouldn't be able to burrow.

25 The other step that we take is we do

1 perform the periodic long-term monitoring and we assume
2 a 30-year period for that. But the argument can be made
3 that after 30 years we'll stop looking at the site and
4 it's intended to be stable enough to withstand that use.
5 Does that answer your question?

6 AUDIENCE MEMBER: Yeah.

7 MR. SMITH: Any other thoughts or concerns
8 you'd like to address before we look at some comments?

9 AUDIENCE MEMBER: I have one other, yes.
10 On this --

11 MR. SMITH: Excuse me. One thing I was
12 wondering if we ought to bring our chairs around here so
13 it's a little closer so maybe it won't be so distracting
14 back here. Maybe if you'll just form a little circle
15 here. Okay. Ken, I'm sorry for that.

16 AUDIENCE MEMBER: On the SL-1, is that
17 the one that was originally termed a portable reactor?

18 MR. JINES: Yeah. It was originally --
19 it was part of a series of reactors that the Army
20 constructed for portable uses. The intent -- it was the
21 Stationary Low-Power Reactor, was the prototype. The
22 idea was to make a reactor that could be quickly shut
23 down, transported to a remote Arctic location and used
24 to provide heat and electric.

25 AUDIENCE MEMBER: Yeah. And it could be

1 moved on a railroad car, but that's as close to being
2 portable as it got; is that the one?

3 MR. JINES: One. Well, the Stationary
4 Low-Power 1, of course, blew up, but then they built
5 another reactor called the ML-1, the Mobile Low-Power
6 reactor --

7 AUDIENCE MEMBER: Oh, okay.

8 MR. JINES: -- and I think maybe one
9 more, but I'm not sure of that.

10 AUDIENCE MEMBER: Well, my question is
11 based on the fact that I visited this portable reactor
12 back in the '50s sometime.

13 MR. JINES: Oh, really.

14 AUDIENCE MEMBER: And I had a chance to
15 go on site and a good friend of mine was working at that
16 location. So we investigated that, and I wanted to find
17 out how close I came to being blown up on the -- guess I
18 wasn't close at all.

19 MR. SMITH: If you were in the '50s, yeah.

20 AUDIENCE MEMBER: Sometime in the '50s.

21 MR. SMITH: This accident occurred in 1961.

22 AUDIENCE MEMBER: '61. Okay.

23 MR. JINES: January 3rd. That was the
24 project, though.

25 AUDIENCE MEMBER: That was the project.

1 Okay. But was that at the SL-1 site? You mentioned it
2 might have been at a different location.

3 MR. JINES: The ML-1?

4 AUDIENCE MEMBER: Yeah.

5 MR. JINES: I don't know where it was.

6 AUDIENCE MEMBER: Maybe they moved it
7 around, actually.

8 MR. JINES: I would hope. Right? It's
9 mobile.

10 AUDIENCE MEMBER: I think it was on a
11 concrete base when I visited it, but they said that it
12 was capable of being moved with a railroad car. Okay.
13 That was just an aside.

14 MR. SMITH: That's fine. One of the
15 things I'd like to do, let me put -- I'll put
16 Alternative 3 back up here. And just for purposes of
17 conversation, have you -- you realize that tonight we're
18 looking for your ideas and suggestions. You may have
19 comments on any one of these three alternatives or you
20 may feel that a combination of elements between these
21 would be appropriate or you may have entirely different
22 alternatives that you think that the agencies should
23 consider. And so that's kind of the purpose of, you
24 know, this additional portion of the meeting, to just
25 open it up all the way and say what are your thoughts

1 about these alternatives for remediating this site.

2 AUDIENCE MEMBER: One thing that occurred
3 to me on this Alternative 3 is that if you move that
4 material, you're eventually going to have to cap it or
5 something anyway, aren't you?

6 MR. JINES: Exactly.

7 AUDIENCE MEMBER: And like you say, you
8 expose the workers to all the hazards involved in that
9 process. And if you can find a safe way to cap it, you
10 might as well entomb it right in place.

11 MR. JINES: That's our feeling, yeah.
12 Absolutely. And that's the driver. If you excavate it,
13 you're basically just digging it up, taking it somewhere
14 else, and burying it again.

15 AUDIENCE MEMBER: Yeah. I still have
16 some concerns, though, about animals and so forth
17 getting at the material down there because you can't
18 ever -- you can't always predict what these animals are
19 going to do.

20 MR. JINES: No, I understand. It's a
21 good point. The concept of designing something to last
22 320 years requires a stretch of the imagination anyway,
23 except perhaps when you consider that when we're done,
24 this is going to be a four-acre pile of rocks, basically
25 very stable rocks, in an area where there's not a

1 mechanism for them to be washed away.

2 But as to the animals burrowing, I think
3 it's fair to say that what we will do will inhibit the
4 ability of those animals to penetrate the cap. But to
5 say that it will prevent it absolutely is something that
6 I couldn't.

7 AUDIENCE MEMBER: Just a point of
8 attracting -- building an attractive nuisance for a
9 future generation in the way you put it together there.

10 MR. JINES: We want to -- we want to
11 build it so that it will be an unattractive site to
12 people. And, of course, incorporate these ideas --

13 AUDIENCE MEMBER: Unattractive to animals
14 too.

15 MR. JINES: Make it unattractive to
16 animals, yeah. And actually, if this is the selected
17 alternative, we'll be putting markers on the sites that
18 are designed to last hundreds of years, you know, as to
19 indicate to a person that there's something special
20 about this site.

21 MR. SMITH: Well, if there's no further
22 questions, we'd like to just go ahead and invite you to
23 give comments for the record. But let me just get an
24 indication from you. Would you like to continue some
25 questions and answers and more dialogue or --

1 AUDIENCE MEMBER: No, not on my part
2 anyway.

3 MR. SMITH: Okay. Would any of you three
4 individuals like to make a comment tonight for the
5 record expressing an opinion of which alternative you
6 prefer or what you would like to see done with this site?

7 AUDIENCE MEMBER: Personally, I'd rather
8 study it a little bit more and then maybe respond in
9 writing if I do see a need.

10 MR. SMITH: Okay. Then with that, those
11 expressions, let me just indicate to you that the
12 comment period on this project started on May 3rd, and
13 so it doesn't end really until June 3rd. And if between
14 now and the end of the comment period something comes to
15 mind -- if you'd like to speak to one of the project
16 managers or to Jean Underwood at the State about this
17 project -- both the State and the INEL have 1-800
18 numbers, and I'd suggest you call those numbers if you'd
19 like.

20 AUDIENCE MEMBER: Are those numbers
21 listed in here?

22 MR. SMITH: Yes. We should have it in a
23 side bar. It's on the very cover, about briefings can
24 be arranged or you can leave comments by calling the
25 same number. On the bottom of the side bar.

1 AUDIENCE MEMBER: Okay. Sure. I see it.
2 Yeah.

3 MR. SMITH: If you'll call that number,
4 someone will call you back. But you can also leave a
5 comment on that as a recorded message.

6 AUDIENCE MEMBER: I've used that number
7 before and I think it's very convenient. I like it.

8 MR. SMITH: Okay. Excellent. Any
9 reminders that we ought to make at this time? For the
10 record, it appears that we have -- that we'll not be
11 receiving any public comment tonight on the SL-1 Borax
12 project.

13 If during the break or after the next
14 presentation something comes to mind that you'd like to
15 talk to, we'll reopen the record and come back to it, or
16 again I have the recorder that we could record it on the
17 hand-held device. With that, you know, if there are no
18 other questions or comments --

19 MR. JINES: I have just one reminder. I
20 forgot at the other two meetings. We're not locked into
21 doing the same thing at each site. Okay, just if you
22 take one -- if you think one site is a better candidate
23 for a different action than the other, that's a fair,
24 fair comment.

25 AUDIENCE MEMBER: Well, do you have

1 different nuclides at one, a different mix of them? And
2 that makes a difference.

3 MR. JINES: Exactly. They are different
4 sites, yeah.

5 MR. SMITH: Let's take a quick break,
6 about a five-minute break, and we'll bring up the next
7 presentation and change our storyboards. And feel free
8 to ask questions of the project managers too during this
9 time.

10 (A recess was taken.)

11 MR. SMITH: We're back from the break.
12 Thank you for hanging in there with us. The next
13 presentation that we'd like to go into is the Central
14 Facilities Area Landfills investigation. And here to
15 present that project from the Department of Energy is
16 Alan Dudziak, and with him is Steve McCormick from
17 Lockheed Martin in Idaho. And the State representative
18 for this project is Shawn Rosenberger from the Idaho
19 Falls office of the Division of Environmental Quality in
20 this Department of Health and Welfare for the State of
21 Idaho.

22 We'd like to invite you to come up front
23 and make a statement if you choose to.

24 MR. ROSENBERGER: I'm Shawn Rosenberger.
25 I'm with the State of Idaho DEQ, and I'm the State's

1 Waste Area Group project manager for the Central
2 Facilities Area. And we have been involved in the
3 investigation, reviewed the sampling plans,
4 investigation reports, and helped to write the proposed
5 plan. And we do concur and support the Preferred
6 Alternative.

7 And I thank you all for coming out
8 tonight and encourage you to provide any comments, ask
9 any questions that you have, and we'll consider those as
10 we write the Record of Decision.

11 MR. SMITH: Okay. Thank you, Shawn.
12 With that, Alan -- let's turn the time over to Alan
13 Dudziak.

14
15 PRESENTATION BY DOE IDAHO

16 MR. DUDZIAK: Thanks, Reuel. Good
17 evening. I'm Alan Dudziak with the Department of
18 Energy. I'm the project manager for Waste Area Group 4,
19 which is the Central Facilities Area, which includes the
20 landfills. And also tonight we'll also be talking about
21 No Further Action at the Track 1 sites.

22 Primarily we're here to tell you about
23 the landfills, our investigation of them, and the
24 remedial acts that we propose to take on them. I'll
25 also, like I mentioned, be discussing the Track 1 sites

1 which are all in underground storage tank sites. And
2 before I get into this I'd like to mention some
3 differences between this project and the SL-1, Borax
4 project. Primarily -- and we do not have any clearly
5 identified unacceptable risks at the landfills and we do
6 not have the long-term radiological concerns. Our
7 action is driven by the uncertainty with the
8 investigation and with what went into the landfills.

9 Okay. First, the locations of these
10 things. This is Idaho showing where the INEL is, and
11 these are the two projects that you heard about earlier.
12 What I'll be talking about is things at the Central
13 Facilities Area here, and one of the Track 1 sites is
14 actually a ways north, but it's being evaluated as part
15 of the Central Facilities Area. I'd like to start with
16 a little bit of background and history on landfills.
17 This is an aerial view showing the Central Facilities
18 Area here and the three land landfills that we're
19 talking about here tonight.

20 Landfill I was operated from the 1950s
21 until 1984, although most of the disposals were prior to
22 opening of Landfill II in 1972. Landfill I is about
23 eight acres, and it's located right here. Landfill II
24 was operated from 1972 until 1982. It's about 15 acres,
25 and it's shown right here. It extends beyond the edge

1 of where the photograph covers.

2 Landfill III was operated from 1982 until
3 1984. It's about 12 acres, so it's a total of about 35
4 acres we're dealing with tonight. And in this area here
5 that you see next to Landfill III is called the Landfill
6 III extension, and it was operated until 1993 so it's
7 not part of this investigation.

8 Okay. A little bit about what went into
9 the landfills. The landfills do include smaller
10 quantities of things like metals, oil, sludge, paint,
11 paint thinner, other solvents and chemicals. But the
12 vast majority of the waste is ordinary things like
13 trash, sweepings, cafeteria garbage, wood, and scrap
14 lumber, weeds, grass clippings, various construction
15 debris and things like that. And as the wastes were
16 disposed of, they were covered with dirt, and as we
17 approach the ground level there was a final layer of
18 dirt placed over them, which is what we'll be referring
19 to tonight as the existing soil cover, and it's
20 approximately one to four feet thick.

21 Now, starting about two years ago we
22 conducted a remedial investigation of these sites and
23 here tonight to tell you about it is the technique lead
24 on the landfills projected, Steve McCormick. Steve.

25

1 PRESENTATION BY LOCKHEED MARTIN IDAHO

2 MR. McCORMICK: Hi. I'm just going to
3 use this generalized diagram of what most landfills look
4 like to describe what the investigation is of what we
5 performed. Typically in landfills you have the waste
6 that's compacted, a soil cover. We collected samples
7 from the soil cover -- can you hear me?

8 AUDIENCE MEMBER: Yes, I can.

9 MR. McCORMICK: We selected samples from
10 the soil cover, from the air above the covers, and from
11 a network of groundwater monitoring wells in the
12 vicinity of the landfills to look for possible
13 contaminants that may have leached from the waste
14 itself. The results of our investigation overall are
15 summarized here. In all of these contaminants we showed
16 no clear unacceptable risk. That's what our risk
17 assessment showed.

18 And essentially that is from these
19 pathways here where contaminants could have escaped or
20 migrated out of waste and been -- and a human could have
21 been exposed in those pathways. Now, you notice that we
22 did not -- I didn't say that we sampled the waste itself
23 for risk assessment purposes, and that's simply because
24 there's a tremendous amount of uncertainty with that
25 approach by sampling the waste. And the best way I can

1 think of to illustrate the uncertainty is just -- well,
2 most of you have been to a landfill. You have all kinds
3 of people there, people dumping grass, wood,
4 televisions, the orange couch from the basement, the
5 containers, and who knows what's in it. And so it all
6 gets unevenly distributed throughout the landfill, and
7 it's not sorted at all. It's not like all the wood is
8 over here, all the metal is here or so forth, so it's
9 very difficult to investigate at any given location or
10 even at several locations and collect samples that are
11 indicative of the rest of the waste.

12 So that -- that kind of is a summary of
13 the uncertainty involved in this investigation. And
14 because of that uncertainty the agencies felt that it
15 was important at this site to evaluate remedial
16 alternatives. And Alan is going to come back up and
17 talk to you about the actual alternatives we did
18 evaluate. Thank you.

19 MR. DUDZIAK: Thank you, Steve. Okay.
20 So where do we go from here? Steve has told you a bit
21 about the investigation we did and the results of that
22 investigation and some of the sources of uncertainty
23 which are summarized here, basically that it's hard to
24 get representative samples because of the unsorted
25 nature of the waste.

1 So even the data that we do have is not
2 necessarily representative of everything that's in
3 there. The general nature of the disposal records,
4 especially in the earlier days, the records were not
5 specific as to, you know, the particular contaminants
6 that may have gone into the landfills. Even the more
7 recent ones aren't going to spell out exact quantities
8 of particular contaminants. It's more along the lines
9 of what types of waste it was.

10 And then also the exact volumes and types
11 of contaminants, we don't have the perfect information
12 on those. So basically, the baseline risk assessment
13 doesn't show any clearly identified unacceptable risks,
14 but there is a lot of uncertainty about it. And it's
15 impractical to fully characterize them. So given all
16 this uncertainty, we've taken -- you know, there's the
17 possibility that the risk could be higher than we have
18 calculated.

19 So we have presumed that there could be a
20 higher risk and are taking action accordingly. Now,
21 it's also important to note that the risk assessment did
22 not show any extraordinary risks that might warrant an
23 action more severe than we're proposing. Okay. So in
24 order to minimize any potential risks because of these
25 uncertainties, we've established some remedial action

1 objectives, which are basically to prevent contact with
2 the waste, protect the aquifer, and comply with all
3 applicable or relevant and appropriate requirements.

4 That's quite a mouthful, so we use the
5 acronym ARARs. And basically these requirements ARARs,
6 are various laws and regulations which either apply to
7 our sites or which could provide good guidance on how to
8 deal with a site like we have. An applicable ARAR means
9 that it is applicable to this site and we are bound to
10 it by law. "Relevant and appropriate" are the ones that
11 give us, you know, guidelines on how we might approach
12 the remediation.

13 And one place that we looked for guidance
14 on how to meet these objectives was in EPA's presumptive
15 remedy guide for CERCLA landfills. Now, CERCLA is an
16 acronym also. It stands for the Comprehensive
17 Environmental Response Compensation and Liability Act,
18 or Superfund as most people have heard about it. And in
19 the presumptive remedy guidance, it's basically a
20 generic remediation approach for landfills in this case.

21 It's proven technologies that have been
22 used on landfills before, and so we can look at, you
23 know, how are we similar to these other sites and learn
24 from the ways they've done things in order to come up
25 with a good approach for our landfills. And we have

1 found that remedial action at these landfill sites is
2 consistent with the CERCLA presumptive remedy or the
3 Presumptive Remedy Guidance for CERCLA landfills.

4 Again, to meet these objectives, we
5 looked at some general response actions. One of them is
6 No Action, and the law requires us to evaluate this one.
7 Two others are Institutional Controls and Containment.
8 Now, these we find in the Presumptive Remedy Guidance.
9 Institutional Controls is basically things like building
10 a fence to keep people out of a site or, you know,
11 measures such as that to keep people away from the waste
12 so that, you know, we minimize the risk that way.

13 Containment is actually taking measures
14 such as additional soil cover or something like that to
15 provide better containment of the waste. Basically
16 containment will limit exposure to the landfill wastes
17 and also minimize potential migration of water into the
18 waste which could lead to migration of contaminants.
19 Now, when we get into looking at specific alternatives
20 we have these evaluation criteria which we use in order
21 to evaluate our proposed alternatives. One of them is
22 to protect human health and the environment -- obviously
23 we want to do that -- another is to comply with ARARs,
24 and these two are called the threshold criterion. In
25 order to get further consideration, any alternative has

1 to meet those two.

2 We have some others here which you can
3 see, and if you notice at the bottom, as Alan mentioned
4 earlier, this is what we're here for tonight is to get
5 your views on our proposed alternative. And it's --
6 public acceptance is one of the evaluation criteria.
7 Now, we considered four specific remedial alternatives.
8 Okay. All of our alternatives have some common elements
9 or assumptions in them. In all cases the wastes remain
10 in place. We would conduct groundwater monitoring for
11 at least 5 years and up to 30 years if needed. There's
12 a 5 year -- every 5-year review period, and that's how
13 we would decide whether a full 30 years would be
14 required.

15 All of the alternatives assume
16 installation of one additional aquifer monitoring well
17 in addition to the ones we already have. Whether or not
18 that's needed will be determined in the development of
19 the monitoring plan. We're also assuming in all cases
20 that DOE or its successor would control the site for the
21 first 30 years, and all of these costs you'll see are
22 current value of money to be spent over a period of 30
23 years. This isn't all in one year or a yearly cost.
24 This is the total current value of the money over the
25 full 30 years.

1 Our first alternative is the No Action
2 Alternative; again, that's the one the law requires us
3 to evaluate. And for this particular case we would
4 assume no access restriction beyond the initial 30-year
5 period where DOE has assumed control of the site. And
6 the cost of this one is about a million dollars. And
7 this is for the additional well, the monitoring for 30
8 years, and management of the project. Okay.

9 Our second alternative is Institutional
10 Controls with monitoring. In this case the Institutional
11 Controls would primarily be construction of fences and
12 access restrictions. And in this case the access would be
13 restricted beyond that initial 30-year period as well as
14 during the initial years. And the cost of this
15 alternative is about \$1.9 million, of which about a half a
16 million is for the initial construction, et cetera, and
17 \$1.4 million for the ongoing monitoring management

18 Alternative 3 is our Preferred
19 Alternative. It's called uniform containment with a
20 native soil cover. Basically what this would be is
21 using the existing soil covers and additional soil as
22 necessary. We would create a uniform containment over
23 the wastes and ensure at least two feet of soil over all
24 the wastes. We would do leveling and grading in order
25 to control the run-on and runoff of water, and we would

1 have a specified permeability to limit infiltration of
2 water. It would also include deed restrictions, which
3 is basically a warning to potential future users of the
4 land of what's here and could also restrict land use in
5 order to provide protection for the future users.

6 The cost of this alternative is about
7 \$3.5 million, of which two million is for the initial
8 construction, et cetera, and \$1.5 million for the
9 ongoing monitoring and maintenance.

10 Alternative 4 is a containment with a
11 single barrier cover. Now, this is similar to
12 Alternative 3 except the main difference is that it adds
13 an impermeable layer to the cover. This would be either
14 clay or a geomembrane layer, the purpose of which is to
15 further reduce infiltration of water which could
16 potentially drive contaminants. Basically, it
17 accomplishes the same things as Alternative 3 plus
18 further assurance of reduced infiltration. However, it
19 had have a higher short-term risk because of the
20 additional transportation and construction activities.
21 This alternative will include the deed restrictions, and
22 the cost is about \$15 million, of which \$12 million is
23 for the initial construction, et cetera, and \$3 million
24 for the ongoing monitoring and maintenance.

25 As I mentioned, Alternative 3 is our

1 Preferred Alternative, and in the proposed plan on page
2 14, there's a section called Summary of the Preferred
3 Alternative which concisely summarizes, you know,
4 basically our reasons for preferring this alternative.
5 Some of the advantages of it -- it addresses the
6 uncertainties with the contents, uses a proven
7 technology of the presumptive remedy. It limits
8 potential migration of contaminants by limiting
9 infiltration of water, protects human health and the
10 environment, and it implements a monitoring plan in
11 order to check that it's working, basically.

12 And we do feel that it is -- provides the
13 best balance among the evaluation of criteria given the
14 regulatory framework in which we work. Alternative 2 is
15 a -- I guess I didn't mention yet. Alternative 2 does
16 not meet ARARs without an ARAR waiver, so it basically
17 fails as one of the threshold criteria and can't be
18 considered further.

19 Alternative 4 introduces a higher
20 short-term risk and is much more expensive and doesn't
21 provide much better protection. So basically
22 Alternative 3, we feel, is the best alternative. Okay.
23 As I mentioned at the beginning, we also have some Track
24 1 No Further Action sites to talk about tonight. And
25 I'd like to go into a little bit about the Track 1

1 process, an overview of the sites, and the conclusion of
2 our investigation, which is basically the No Further
3 Action is appropriate at any of them.

4 AUDIENCE MEMBER: I've got a question
5 before you get too far away from it.

6 MR. DUDZIAK: This will just be a few
7 minutes, and then we'll have questions. Is that all
8 right? Thanks. Basically Alan Jines told you about the
9 Track 1 process earlier, so I won't go into that in any
10 further detail. A quick overview of the sites in -- at
11 the Central Facilities Area we're talking about all
12 underground storage tank sites. There are 19 sites with
13 one or two tanks each. Sixteen of them have removal and
14 sampling records. Two of them are believed to be
15 removed based on other information, such as interviews
16 with the operator that removed it or knowing where it
17 was, and a field investigation that couldn't locate it,
18 so we believe it was removed already. You have -- one
19 of them is still in use.

20 As I mentioned earlier, these were all at
21 The central Facilities Area except for one, which is
22 about five miles north, and this is the one that's still
23 in use. It's a Fire Department Training Area, and it's
24 a gasoline tank that they use and it's still used. They
25 basically use it as a source for fuel, to put some

1 gasoline into a pit, set it on fire and practice putting
2 it out.

3 Now, we evaluated it based on potential
4 past releases, and based on that we feel No Further
5 Action is appropriate. It's because it's still in use,
6 it's still regulated and will have to be dealt with when
7 it's taken out of service. Okay. So in summary, we've
8 evaluated all these. We've evaluated them based on
9 preliminary investigations, historical records and/or
10 field sampling, and none of them show unacceptable risk
11 to human health or the environment.

12 And further details on these are
13 available in a proposed plan or in the administrative
14 record. And with that, I'll turn it back to Reuel.

15

16 Q/A AND PUBLIC COMMENT SESSION

17 MR. SMITH: Okay. Let's take that
18 question here, if you like.

19 AUDIENCE MEMBER: Well, you indicated
20 between Alternative 3 and 4 that perhaps 4 had a little
21 extra hazard because of the people working there. Is
22 that just because they're there longer or what is it?

23 MR. DUDZIAK: No. Alternative 4 is a
24 more elaborate cover. There's more soil required. And
25 primarily it's the -- bringing the clay in for the clay

1 layer that has to be trucked in. And there's a much
2 higher short-term risk because of the transportation of
3 that material. And there's also -- because it's a more
4 elaborate cover, there's more construction activity, so
5 there's more opportunity for an injury or an accident.

6 AUDIENCE MEMBER: This isn't risk due to
7 nuclear --

8 MR. DUDZIAK: No, it's not from
9 contaminants. It's just because of transportation and
10 construction activities, and also because of that
11 barrier there's a higher potential for methane buildup,
12 and so we have to do more -- that's one reason the
13 monitoring cost more, is that we have to take measures
14 to ensure that methane buildup isn't a problem.

15 AUDIENCE MEMBER: Okay.

16 MR. DUDZIAK: Any other questions?

17 MR. SMITH: We've got all eyes on Ken
18 tonight. We're glad that you came out. I know we're
19 picking on you. We want to get a lot of your advice and
20 experience. Just for the record, Ken told me he's going
21 to be 80 years old -- is it this year?

22 AUDIENCE MEMBER: Next year.

23 MR. SMITH: He's been involved in a lot
24 of things -- on the State Water Resource Board for ten
25 years. He came out to a lot of our meetings that we

1 held initially from 1990 to date, so we value a lot of
2 the things that you say and, you know, so we're glad
3 that you came tonight.

4 AUDIENCE MEMBER: Thank you.

5 MR. SMITH: We'd like to just open this
6 up. Any other general questions about landfills or
7 these Track 1s that you'd like to have them talk to?

8 AUDIENCE MEMBER: Yeah. I was concerned
9 about the part getting into the Snake River aquifer
10 there, and you have three different materials with zinc
11 and beryllium, and one other that were all at --

12 MR. McCORMICK: There's -- we collected
13 -- there's several monitoring wells. You know, the
14 aquifer generally flows in this direction.

15 AUDIENCE MEMBER: Uh-huh

16 MR. McCORMICK: And there's several
17 monitoring wells. I think that's one of them actually.
18 And there's one one over here and there's three or four
19 of them here that are downgradient or downstream, you
20 know, downstream of the aquifer.

21 AUDIENCE MEMBER: Yeah.

22 MR. McCORMICK: And then there's some up
23 here, and for this investigation we collected samples
24 from ten of them over a period of six months, three
25 separate sampling phases to try to get an idea of a

1 trend in the data because if there are contaminants
2 leaking, you definitely want to be able to see a trend
3 in the data.

4 And we picked up -- in that data
5 beryllium showed up, but we're really -- you just can't
6 hang your hat on it yet. We're really not sure that
7 there's a trend of beryllium contamination that we can
8 definitely tie to the landfills. And one of the main
9 reasons for that is whenever you collect a sample --
10 whenever you analyze a water sample, there's a -- what's
11 called a limit or a detection limit how low can you go
12 that the instrument will detect. It's kind of like
13 driving along in your car trying to measure a half a
14 mile per hour. You just can't do that. And it's
15 hovering right around that.

16 AUDIENCE MEMBER: Lack of precision, then.

17 MR. McCORMICK: Right. And we've had
18 hits in two of the seven downgradient monitoring wells
19 and nowhere else, and they were still sporadic.

20 AUDIENCE MEMBER: Well, let me ask this
21 question, then. Why is Alternative 3 any better in
22 terms of the contaminants into the aquifer than the
23 other alternatives?

24 MR. McCORMICK: Well, in terms of --
25 well, to get contaminants into the aquifer under this

1 kind of situation, this is better in and of itself
2 because it reduces the infiltration greater, better.

3 AUDIENCE MEMBER: But that's not the
4 Preferred Alternative, the 4.

5 MR. McCORMICK: Right.

6 AUDIENCE MEMBER: But it would be better
7 than 3, then.

8 MR. McCORMICK: That's right. Yeah. It
9 does a better job of reducing infiltration through --
10 well, this is the existing cover, but through the new
11 cover.

12 AUDIENCE MEMBER: Apparently you've given
13 up on stopping the contaminants as they go down and
14 you're going to limit it by preventing the water from
15 getting in.

16 MR. McCORMICK: Right. And, you know, in
17 this arid environment out at INEL, you know, mainly what
18 we try to do is -- one of the things that both of these
19 do is create runoff off of the cover so that you don't
20 get standing water on the cover.

21 AUDIENCE MEMBER: Yeah.

22 MR. DUDZIAK: One thing -- if you look at
23 these pictures you can kind of see that there's a little
24 bit of unevenness to the ground service, and one
25 potential is that we could get pooling of water if you

1 had a heavy rain or snow melt or something. And even if
2 things start to run off, if you have low spots, that
3 could cause a pool of water which would tend to cause
4 the water to infiltrate under the waste.

5 And one of the things we're doing under
6 Alternative 3 or 4 is to provide leveling and grading in
7 order to provide good runoff and also compacting it to
8 limit infiltration. Does that answer your question?

9 AUDIENCE MEMBER: Yeah. I can still see
10 some problems with it, but what I'm trying to get at is
11 that in choosing your Preferred Alternative you were
12 looking at other factors perhaps a little bit more
13 heavily than you were the infiltration into the aquifer.

14 MR. DUDZIAK: Well, basically because of
15 the arid environment and such, we don't expect too big a
16 problem with the infiltration anyway.

17 AUDIENCE MEMBER: Especially in the last
18 eight or ten years.

19 MR. DUDZIAK: Yeah.

20 AUDIENCE MEMBER: Now that we're getting
21 more rain and stuff.

22 MR. DUDZIAK: Yeah. And under
23 Alternative 3 with the grading so that we don't get
24 pooling on the landfills, because of the arid climate
25 and with the low permeability of this cover, we feel

1 that Alternative 3 will be sufficient in limiting the
2 infiltration and the potential for migration. We didn't
3 identify any migration.

4 AUDIENCE MEMBER: You didn't what?

5 MR. DUDZIAK: We did not identify
6 unacceptable migration of contaminants out at the bottom
7 of landfills. Now we only looked at a few locations,
8 you know. Again, that's the uncertainty issue. Yeah.
9 Do you want to add something?

10 MR. ROSENBERGER: We will be modifying
11 the monitoring program too as part of this remedy, so if
12 there is any contaminant migration, we hope to catch it
13 with that monitoring program.

14 AUDIENCE MEMBER: I think I heard someone
15 say that you were planning just one additional well?

16 MR. DUDZIAK: Well, we're looking at the
17 possibility of one additional well in the aquifer. We
18 have a network of wells already, but there may be a need
19 for one more. We don't know. That hasn't been
20 determined yet, but the monitoring could also include
21 things like, you know, measuring the moisture of the
22 soil to find out how much water is infiltrating through
23 the cap, things like that.

24 Again, the monitoring of the plan, the
25 details of it haven't been worked out, but it would be

1 designed to like basically see how well the remedies
2 work in it. One thing I did want to add also on the
3 stuff we found in groundwater, that's another purpose of
4 the ongoing monitoring and we're going to lower the
5 detection limits for beryllium, as an example, and try
6 to pin down whether it's really there and, if so, try to
7 figure out where it's coming from.

8 The beryllium is the one risk that did
9 exceed the acceptable range based on that questionable
10 data, so we do want to pin that down and make sure we
11 understand what the situation is.

12 MR. SMITH: With that, do you have any
13 other questions you'd like to talk about with these
14 individuals?

15 AUDIENCE MEMBER: Well, it seems to me
16 that there's some loose ends here that haven't really
17 been tied down, and I know that's always the case. But
18 when you're making a decision to go with a certain
19 alternative here, why, I would like to see a little bit
20 more solid data and so forth to back it up. And there
21 are other -- apparently other places where this has been
22 done and had been successful; is that right?

23 MR. McCORMICK: In essence, it -- with a
24 typical landfill like this one, that's the essence of
25 what's called a Presumptive Remedy, is that we -- we

1 present -- you know, we can't go in and sample the waste
2 for many different reasons -- safety and getting a
3 representative sample. And a cover like this is
4 typically put over landfills throughout the country.
5 And you do a limited amount of sampling to show that
6 you're not off base in this kind of a selection, to just
7 show that you're -- that this is applicable to the
8 situation.

9 MR. DUDZIAK: And basically, you know, we
10 do realize that there's still a lot of uncertainty
11 remaining, and that's why we're taking the action. As
12 we mentioned, we didn't have any clearly identified
13 unacceptable risk. But because of all these loose ends,
14 if you will, you know, we feel that it's appropriate to
15 take this presumptive remedy type of approach.

16 AUDIENCE MEMBER: But it would seem to me
17 that you do have some radioactive material in there. At
18 least that's what I understood you to say earlier.

19 MR. DUDZIAK: The potential exists.
20 These landfills were not intended for disposal of
21 radioactive materials. At one sample location we did
22 find some cobalt-60, but we don't know how it got there.
23 Basically, I'm -- as I mentioned earlier, that we didn't
24 have the long-term radiological concerns that SL-1 and
25 Borax did. That's because I kind of want to explain why

1 our cover is different.

2 You know, they have a clearly identified
3 risk and they have, you know, an identified radiological
4 problem, and so they are taking measures and they have
5 their soil there to provide shielding and then a cap on
6 top of it to make sure the soil stays there. We don't
7 have that kind of a situation, so we don't need that
8 elaborate cap that they have. That's why I mentioned
9 not having the long-term radioactiivty concern.
10 Basically we don't have a radiological concern per se in
11 those landfills.

12 MR. SMITH: We had a comment back here?

13 MR. JINES: Yeah. Steve, let me ask you
14 a question. If this landfill, the same stuff was just
15 out in a city area, you're saying this is what everybody
16 does?

17 MR. McCORMICK: Typically.

18 MR. JINES: So if this wasn't a CERCLA
19 site, this was off in town and we went to close it, we
20 would -- this is the action the city would do anyway?

21 MR. McCORMICK: Typically. It depends on
22 -- you know, it depends on --

23 MR. JINES: So this is just like a
24 standard technique for closing --

25 MR. McCORMICK: That's right. It depends

1 on -- you know, depends on -- you know, in your
2 sampling, you know, in your surface covering sampling,
3 if you find some areas of intense contamination, you
4 might go in there and pull it out or you might cover
5 other areas a little more effectively. But city and
6 county landfills typically do this kind of a remedy.

7 AUDIENCE MEMBER: I guess my point is
8 that if there's a chance that there's some radioactive
9 contamination in there, that you ought to be using
10 standards that are a little bit above what a normal city
11 might do. And that's why I'm asking is what is it that
12 you're doing that would be above and beyond what a
13 normal city landfill might be treating?

14 MR. McCORMICK: The only way -- the only
15 thing you can do is go back in there and start digging
16 it out and try to -- any radioactivity -- any
17 radioactivity that would be there would have been the
18 result of an inadvertant, you know, low level disposal.
19 Somebody threw something in the wrong container and it
20 ended up there, and the records don't show it. And the
21 one sample we did on Landfill I, the one sample we did
22 find that cobalt-60 was in the surface cover at a very
23 low concentration. And you get one sample, it's very
24 difficult to pin down the source of that.

25 MR. DUDZIAK: We don't expect any

1 significant quantities of radioactivity.

2 AUDIENCE MEMBER: It would be like a
3 finding a needle in a haystack.

4 MR. McCORMICK: Yeah, it would be. So
5 typically you have to go back in there and dig through
6 every piece of trash, as it were. So what do you do?
7 You know, that -- you know, the answer is you apply a
8 remedy that's used successfully at other landfills. I
9 mean, that's -- that's kind of our approach.

10 AUDIENCE MEMBER: Okay.

11 MR. SMITH: With that, we'd like to go
12 ahead and open it up to a comment session. You know, if
13 you feel so inclined to make a comment now or if this is
14 one of those you'd like to take a little more time and
15 look into before you make your comment . . .

16 AUDIENCE MEMBER: I'd rather look into it
17 a little.

18 MR. SMITH: Okay. We'd just like to
19 remind you, then, that the comment period on this
20 project began April 26th and ends May 26th, so that's a
21 week from tomorrow when the comment period ends. But
22 again the 1-800 line is open or the business reply,
23 postage paid form, you know, is on the back of the
24 proposed plan as well. We'd be glad to receive that as
25 well. So barring any other questions or discussion,

1 then, we'll go ahead and close this public meeting
2 tonight, thanking you for your participation and your
3 involvement, Ken.

4 It's been great to see you again and to
5 have you out talking with us. And we'll be around for a
6 few more minutes as we're collecting things, and if you
7 want to visit in some more detail, you're welcome to do
8 that.

9 AUDIENCE MEMBER: Okay. Thank you.

10 (The hearing concluded at 8:50 p.m.)

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REPORTER'S CERTIFICATE

STATE OF IDAHO)
COUNTY OF ADA)

I, ROBYN DANE, CSR, a Notary Public in and for
the State of Idaho, do hereby certify:

That said hearing was taken down by me in
shorthand at the time and place therein named and
thereafter reduced to computer type, and that the
foregoing transcript contains a full, true and verbatim
record of the said hearing.

I further certify that I have no interest in
the event of the action.

WITNESS my hand and seal this 30th day of
May, 1995.



Robyn D
ROBYN DANE, CSR
Notary Public in and
for the State of Idaho.

My Commission Expires 5/9/97.